

Memorandum



DATE May 15, 2017

TO Honorable Members of the Public Safety Committee:
Adam Medrano (Chair), B. Adam McGough (Vice Chair), Sandy Greyson, Tiffinni A. Young,
Jennifer S. Gates, Philip T. Kingston

SUBJECT **National Incident Based Reporting System (NIBRS)**

On Monday, May 22, 2017, you will be briefed on the NIBRS by Assistant Chief John Lawton, Dallas Police Department. The briefing materials are attached for your review.

Please contact me if you have any questions or need additional information.



Eric D. Campbell
Assistant City Manager

[Attachment]

cc: Honorable Mayor and Members of the City Council
T.C. Broadnax, City Manager
Larry Casto, City Attorney
Craig D. Kinton, City Auditor
Rosa A. Rios, City Secretary
Daniel F. Solis, Administrative Judge
Kimberly Bizer Tolbert, Chief of Staff to the City Manager
Majed A. Al-Ghafry, Assistant City Manager

Raquel Favela, Chief of Economic Development & Neighborhood Services
Jo M. (Jody) Puckett, P.E., Interim Assistant City Manager
Jill A. Jordan, P.E., Assistant City Manager
Joey Zapata, Assistant City Manager
M. Elizabeth Reich, Chief Financial Officer
Cheritta Johnson, Interim Chief of Community Services
Theresa O'Donnell, Chief of Resilience
Directors and Assistant Directors

National Incident Based Reporting System (NIBRS)

Public Safety Committee
May 22, 2017

John Lawton, Assistant Chief of Police
Dallas Police Department
City of Dallas



Presentation Overview

- Uniformed Crime Reporting System
- What is National Incident-Based Reporting System (NIBRS)?
- Reporting differences
- Benefits of NIBRS reporting
- Cost/funding of transition
- Timeline for implementation

Uniformed Crime Reports

- UCR is a nationwide cooperative effort by law enforcement agencies to voluntarily report offense data
- Established in 1927 by the International Association of Chiefs of Police and placed under the jurisdiction of the Federal Bureau of Investigation (FBI)
- Designed as summary based reporting of the most serious crime within an incident

3



Uniform Crime Reporting Mission

- Provide reliable crime statistics
- Gauge occurrence and impact of crime
- Collective effort to present a nationwide view of crime
- Provides a common language for criminal statutes

Reporting History

- Through 60 years of operation, UCR has remained virtually unchanged in terms of data collected and disseminated
- In the late 1970's law enforcement saw the need for more detailed crime reporting program
- Testing for NIBRS system began in the 1980's using South Carolina as a pilot
- NIBRS was approved for general use at the National UCR conference in March 1988

5



What Is NIBRS?

National Incident Based Reporting System

1. An incident-based reporting system for crimes
2. Standardizes the capturing and reporting of more detailed data
3. Enhances the quantity, quality, and timeliness of crime data collection by improving the methodology in completing, analyzing, and publishing crime data

Reporting Differences

UCR Summary	NIBRS
<p>Collects 8 offense categories</p> <p>Part 1 offenses</p> <ol style="list-style-type: none"> 1. Murder 2. Sex Assault 3. Robbery 4. Aggravated Assault 5. Burglary 6. Theft 7. Auto Theft 8. Arson 	<p>Collects more detailed offense information.</p> <ol style="list-style-type: none"> 1. Victim 2. Offender 3. Property 4. Arrest information 5. And includes information from 49 offense categories Part 1 and Part 2 offenses
<p>Employs hierarchy rule</p>	<p>Does not employ hierarchy rule</p>
<p>Counts 1 offense per incident</p>	<p>Counts up to 10 offenses per incident</p>
<p>Utilizes paper forms</p>	<p>Utilizes electronic submissions</p>

Hierarchy Rule

When more than one offense occurs within an incident, only the most serious crime contributes to the agency's monthly crime total

Example:

Individual confronts two people walking down the sidewalk. The suspect shoots and kills one of the victims and robs the other. In the course of getting away, the suspect steals an unoccupied car

UCR Summary	NIBRS
1 Murder	1 Murder, 1 Aggravated Robbery, and 1 Auto Theft

Benefits of NIBRS

1. Enables agencies to easily share, analyze, and examine crime problems across jurisdictions
2. Increased transparency by providing truer accountability of actual crimes that have occurred
3. More detail in reporting offenses
4. Additional scoring category of crimes against society such as gambling, narcotics, prostitution and weapons offenses

Impact on Crime Numbers

- Approximately 90% of all incidents contain just one offense and 99% contain no more than 2 offenses
- Based on FBI research, the effects of NIBRS on Part 1 crimes is minimal
- Small increase is explained by the allowance of reporting of incidents with multiple offenses and the absence of the hierarchy rule

Cost and Funding Information

- Bureau of Justice Statistics is working with the Research Triangle Institute (RTI) and implemented the National Crime Statistics Exchange (NCS-X) program to assist agencies with the transition
- Dallas Police Department will work with RTI to modify and enhance its Hexagon Records Management System (RMS) to capture and report NIBRS-compliant crime data
- RTI will provide \$135,300 in federal grant funding to City of Dallas to fund NIBRS software and technical assistance

11

Timeline for NIBRS Implementation

- **May 31, 2017**
 - Deadline for National Crime Statistics Exchange (NCS-X)/Bureau of Justice Statistics' (BJS) funding opportunity
- **January 1, 2018**
 - Go-live goal for DPD
 - Dallas will be the largest city in the country utilizing NIBRS

12

Timeline for NIBRS Implementation (Continued)

- **September 1, 2019**
 - State of Texas goal is for all state agencies to implement an incident based reporting system
- **January 1, 2021**
 - Federal Bureau of Investigation (FBI) Uniform Crime Reporting (UCR) program will transition to NIBRS only data collection

13

Community Education

Social Media

- Facebook, Twitter, Instagram
- Dallas Police Department Website
- City of Dallas Website

Community Outreach Meetings

- NPO (Crime Watch Meetings)
- RTI Media Package
- Kick-off meeting open to public

Staff Recommendation/Next Steps

- Staff recommends the Public Safety Committee forward the following to City Council for consideration and approval:
 - Approval to accept the grant and MOU
 - Approval to move forward with the transition to NIBRS
- Council Action
 - Upcoming Agenda Item
 - Wednesday, May 24, 2017

15

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